

## Message Text

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ACTION IO-14

INFO OCT-01 EUR-25 ISO-00 CIAE-00 COME-00 EB-11 INR-10

LAB-06 NSAE-00 RSC-01 SIL-01 NIC-01 OIC-04 PA-04

PRS-01 USIA-15 AF-10 ARA-16 EA-11 NEA-14 L-03 SS-20

NSC-07 DRC-01 /176 W

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R 311548Z MAY 74

FM AMEMBASSY MADRID

TO SECSTATE WASHDC 9028

INFO AMEMBASSY BONN

AMEMBASSY COPENHAGEN

AMEMBASSY HELSINKI

AMEMBASSY LISBON

AMEMBASSY LONDON

AMEMBASSY OSLO

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY STOCKHOLM

AMEMBASSY VIENNA

USMISSION GENEVA

USEC BRUSSELS 851

C O N F I D E N T I A L SECTION 1 OF 2 MADRID 3365

E.O. 11652: GDS

TAGS: ELAB, SP, XG

SUBJ: SPAIN AND ANNUAL JUNE ILO CONFERENCE

1. SUMMARY: SPANISH DELEGATION RELIEVED THAT, CONTRARY  
THEIR EXPECTATIONS, NO RESOLUTION AGAINST SPAIN SUBMITTED  
FOR JUNE 5-26 ILO CONFERENCE. ALTHOUGH CRITICISM OF GOS  
AND SPANISH SYNDICAL ORGANIZATION (SSO) EXPECTED TO  
SURFACE IN CERTAIN ILO COMMITTEES, SUCH CRITICISM DOES NOT  
WORRY DELEGATION. DELEGATION MORE CONCERNED  
ABOUT POSSIBILITY OF CREDENTIALS CHALLENGE TO WORKER  
DELEGATE ZAPICO AND OF LIKELIHOOD OF GRANTING OF OBSERVER  
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STATUS TO REPRESENTATIVE OF SOCIALIST UGT AND COMMUNIST-

DOMINATED WORKERS COMMISSIONS ON ICFTU AND WFTU OBSERVER DELEGATIONS. ZAPICO WILL REPORTEDLY CHANGE PREVIOUS TACTICS AND NOT BOYCOTT SESSIONS IF SUCH REPRESENTATIVES OF CLANDESTINE SPANISH LABOR GROUPS PRESENT. DELEGATION HAS ALSO RECEIVED REPORT THAT ANTI-GOS RALLY MAY BE HELD IN GENEVA DURING CONFERENCE ADDRESSED BY "LA PASIONARIA" OF CIVIL WAR FAME. END SUMMARY

2. SPANISH DELEGATION TO JUNE ILO CONFERENCE INCLUDES: UNDERSECRETARY OF LABOR VICENTE TORO ORTI AS DELEGATION CHIEF; NEW SPANISH PERMANENT REPRESENTATIVE IN GENEVA MIGUEL SOLANO AZA AS OTHER GOVERNMENT DELEGATE; PRESIDENT OF SSO EMPLOYER COUNCIL MANUEL CONDE BANDRES AS EMPLOYER DELEGATE; AND PRESIDENT OF SSO WORKER COUNCIL NOEL ZAPICO RODRIGUEZ AS WORKER DELEGATE. TWO OTHER PRINCIPAL ADVISORS AND ALTERNATE GOVERNMENT DELEGATES ARE ANTONIO CHOZAS BERNUDEZ, TECHNICAL SECRETARY GENERAL AT LABOR MINISTRY, AND FERNANDO BENITO MESTRE, DIRECTOR GENERAL OF CONFERENCES AND INTERNATIONAL ORGANIZATIONS AT SPANISH MFA. BOTH EMPLOYER DELEGATE BANDRES AND WORKER DELEGATE ZAPICO ARE VETERANS OF RECENT ILO ANNUAL CONFERENCES. DELEGATION CHIEF TORO ORTI IS NEW, BUT HAD EXPERIENCE OF ATTENDING JANUARY ILO EUROPEAN REGIONAL CONFERENCE. SPANISH GENEVA REPRESENTATIVE SOLANO AZA IS ALSO NEW IN JOB. HOWEVER, PREVIOUS SPANISH GENEVA REPRESENTATIVE WAS FERNANDO BENITO MESTRE WHO WILL FORM PART OF DELEGATION IN NEW MFA CAPACITY. CHOZAS BERMUDEZ IS ALSO LONG-TIME ILO VETERAN.

3. SPANISH DELEGATION IS PLEASED, BUT SURPRISED, THAT NO RESOLUTIONS AGAINST SPAIN HAVE BEEN SUBMITTED THIS YEAR. SPANISH ARE AT LOSS TO EXPLAIN ABSENCE OF RESOLUTIONS AGAINST SPAIN BY INTERNATIONAL TRADE UNION BODIES WHO HAVE SUBMITTED SUCH RESOLUTIONS IN PAST. SPANISH FEARED PORTUGAL WOULD NO LONGER BE POLEMIC ISSUE AT ILO DUE TO RECENT PORTUGUESE COUP, AND THAT ISRAELI ISSUE WOULD BE SOMEWHAT ATTENUATED DUE TO DISENGAGEMENT AGREEMENTS, LEAVING SPAIN AS MOST LOGICAL TARGET THIS YEAR AT ILO. THEY THUS SURPRISED TO LEARN RESOLUTIONS HAVE BEEN SUBMITTED AGAINST CHILE, PORTUGAL, AND ISRAEL BUT NOT AGAINST SPAIN.

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4. SPANISH HAVE ALSO RECEIVED INDICATIONS CASE NO. 661, WHICH INVOLVES JOINT COMPLAINT BY WFTU, ICFTU, AND WCL AGAINST GOS AND WHICH HAS BEEN PENDING FOR LAST TWO YEARS BEFORE ILO GOVERNING BODY, MAY BE RESOLVED IN RELATIVELY INNOCUOUS AND SATISFACTORY FASHION, FROM SPANISH VIEWPOINT, AT THIS WEEK'S ILO GOVERNING BODY MEETING WHICH IS PRECEDING ILO ANNUAL CONFERENCE.

5. SPANISH DELEGATION, HOWEVER, BELIEVE VARIOUS  
WORKER DELEGATIONS AT ILO HAVE PROBABLY DECIDED TO SHIFT  
THEIR ANTI-GOS FOCUS AND CRITICISM AT THIS YEAR'S  
CONFERENCE FROM RESOLUTIONS COMMITTEE TO VARIOUS TECHNICAL  
COMMITTEES. ANTI-GOS CRITICISM PARTICULARLY EXPECTED TO  
EMERGE IN SPEECHES OF DELEGATES IN COMMITTEE ON APPLICATION  
OF ILO CONVENTIONS, WHEN ILO CONVENTION NO 105, CONCERNING  
ABOLITION OF FORCED LABOR IN PRISONS, PARTICULARLY AS IT  
AFFECTS POLITICAL PRISONERS, IS DEBATED. THEY ALSO  
BELIEVE CRITICISM MAY POSSIBLE BE RAISED IN BOTH ILO  
COMMITTEE ON EMIGRATION AS WELL AS IN ILO COMMITTEE ON  
RURAL WORKERS. NONETHELESS THEY DO NOT VIEW RAISING OF  
POSSIBLE ANTI-GOS CRITICISM IN THESE COMMITTEES WITH  
MUCH CONCERN.

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C O N F I D E N T I A L SECTION 2 OF 2 MADRID 3365

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6. PERHAPS ASPECT OF MOST CONCERN TO SPANISH DELEGATION, PARTICULARLY TO WORKER DELEGATE, IS FEAR OF POSSIBLE CREDENTIALS BATTLE IN ILO WORKER GROUP SOMEWHAT ALONG LINES OF BATTLE WHICH TOOK PLACE OVER WORKER DELEGATE ZAPICO'S CREDENTIALS IN ILO EUROPEAN REGIONAL CONFERENCE IN JANUARY. ALTHOUGH SPANISH WORKER DELEGATE'S CREDENTIALS HAVE REPORTEDLY NEVER BEEN FORMALLY CHALLENGED AT PAST ILO ANNUAL CONFERENCES, A NEW ELEMENT WILL REPORTEDLY

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BE INJECTED THIS YEAR, WITH PROBABLE FORMAL SEATING FOR FIRST TIME AT ANNUAL CONFERENCE (ALTHOUGH THEY WERE SEATED AT JANUARY EUROPEAN REGIONAL CONFERENCE) OF MEMBERS OF CLANDESTINE SPANISH LABOR AND EXILE ORGANIZATIONS AS OFFICIAL OBSERVERS ACCREDITED TO OBSERVER DELEGATIONS OF VARIOUS INTERNATIONAL TRADE UNION BODIES. THUS IT IS REPORTED THAT REPRESENTATIVE OF SOCIALIST UGT (MOST PROBABLY MIGUEL SANCHEZ MAZAS) IS LIKELY BE OFFICIALLY ACCREDITED AS AN OBSERVER ON ICFTU DELEGATION. SIMILARLY REPRESENTATIVE OF SPANISH COMMUNIST-DOMINATED WORKERS COMMISSIONS (MOST PROBABLY SPANISH COMMUNIST CENTRAL COMMITTEE MEMBER CARLOS EL VIRA GONZALEZ) IS LIKELY BE CORRESPONDINGLY ACCREDITED AS OFFICIAL OBSERVER ON WFTU DELEGATION. LASTLY, IT ALSO POSSIBLE BASQUE CHRISTIAN STV MAY ALSO SEND REPRESENTATIVE WHO COULD BE ACCREDITED AS OBSERVER ON WCL DELEGATION.

7. LIKELY OFFICIAL ACCREDITATION REPRESENTATIVES OF UGT AND WORKERS COMMISSIONS (AND POSSIBLY OF STV), WILL PRESENT SSO WITH SAME PROBLEM IT FACED AT BOTH JANUARY EAST-WEST TRADE UNION MEETING AND AT 1973 TRADE UNION CONFERENCE AGAINST APARTHEID, I.D., WHETHER SPANISH WORKER DELEGATE SHOULD SIT IN SAME ROOM WITH OBSERVERS FROM CLANDESTINE GROUPS WHICH ARE ILLEGAL IN SPAIN, THEREBY DIGNIFYING THESE GROUPS WITH A CERTAIN TYPE OF RECOGNITION, OR WHETHER HE SHOULD, AS IN PAST, BOYCOTT SESSIONS IN PROTEST. DELEGATION SOURCES HAVE TOLD LABATT WORKER DELEGATE ZAPICO, UNDER PRESSURE FROM SSO, LABOR MINISTRY, AND MFA, WILL COMPLETELY REVERSE PREVIOUS POSITION AND WILL ATTEND SESSIONS DESPITE UNDESIRABLE PRESENCE UGT AND WORKERS COMMISSIONS REPRESENTATIVES. SPANISH DELEGATION WILL STILL, HOWEVER FORMALLY PROTEST TO ILO GRANTING OF STATUS AS ACCREDITED

OBSERVERS TO MEMBERS SUCH CLANDESTINE GROUPS, AND WILL SEEK TO PROMPTLY REBUT ANY STATEMENTS OR INTERVENTIONS MADE BY SUCH OBSERVERS.

8. SPANISH DELEGATION ALSO SLIGHTLY CONCERNED OVER ANTI-GOS ACTIVITIES OUTSIDE ILO CONFERENCE, SUCH AS OCCUREED IN 1972 AND 1973 WHEN SPANISH EMIGRANTS IN GENEVA STAGED STREET MANIFESTATIONS AGAINST GOS AND SSO. AN SSO  
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DELEGATION SOURCE TOLD LABATT GOS HAS RECEIVED REPORT DOLORES IBARRURI, "LA PASIONARIA" OF CIVIL WAR FAME AND CURRENTLY PRESIDENT OF PCE, PLANS GO TO GENEVA DURING CONFERENCE TO ADDRESS ANTI-GOS COMMUNIST-ORIENTED RALLY AT WHICH PCE HOPES TO TURN OUT TEN THOUSAND SPANISH EMIGRANT WORKERS AND OTHER ANTI-GOS SUPPORTERS.

9. COMMENT: SPANISH DELEGATION IMMENSELY RELIEVED NO RESOLUTIONS AGAINST SPAIN FOR ABSENCE OF TRADE UNION RIGHTS HAS BEEN PRESENTED THIS YEAR AT ILO, AND LIKELY VERBAL ATTACKS AND POSSIBLE MOTIONS AGAINST SPAIN IN VARIUUS COMMITTEES DO NOT WORRY THEM. MOST SIGNIFICANT DEVELOPMENTS LIKELY BE GRANTING OF OFFICIAL OBSERVER STATUS TO SOCIALIST UGT AND COMMUNIST WORKERS COMMISSIONS REPRESENTATIVES (AND TO POSSIBLE STV REP) AS MEMBERS OBSERVER DELEGATIONS INTERNATIONAL TRADE UNION BODIES, THUS ENHANCING CLAIMS OF THESE CLANDESTINE GROUPS TO INTERNATIONAL RECOGNITION AS LEGITIMATE TRADE UNIONS INSIDE SPAIN. ALSO HIGHLY SIGNIFICANT IS SSO DECISION TO HAVE WORKER DELEGATE CHANGE PAST SPANISH TACTIC AT ILO OF BOYCOTTING SESSIONS WHERE REPRESENTATIVES OF CLANDESTINE SPANISH GROUPS ARE PHYSICALLY PRESENT, AND BELATED RECOGNITION SSO HAS MERELY HERETOFORE HURT ITS OWN CAUSE AND PLAYED INTO THE HANDS OF ITS WESTERN AND EASTERN EUROPEAN ILO CRITICS BY SUCH SELF-EXCLUSION.  
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